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MINUTES

October 26, 2022

Oakley City Council Regular Session 7:00 PM Oakley City Hall

Zoom Meeting Platform Meeting ID 820 258 4629 Passcode 777869

Anchor Location: 960 West Center Street, Oakley UT 84055

In Attendance:

City Administration: Mayor Zane Woolstenhulme, Councilmembers: Joe Frazier, Kelly Kimber, Dave Neff, Tom Smart; Councilmember Steve Wilmoth (Absent)

City Staff: City Recorder, Amy Rydalch; City Planner, Stephanie Woolstenhulme; City Attorney, Rob Patterson

Others in Attendance: Justin Harding, Larry Leifson, Terry Leifson, Tod Bowthorpe, Amy Regan

1. Mayor Woolstenhulme Opened the meeting. Councilmember Kimber led the Pledge of Allegiance. Mayor Woolstenhulme offered the invocation.

Mayor's Report:

• The Mayor reported on the change in how monies collected by the County for road improvements will be distributed to cities going forward. He explained that historically the City was required to apply for this money through a grant. At the COG meeting a few months ago, several of the local mayors asked the County to consider distributing all the monies each year. The County Council voted in favor of this recommendation and each entity will no longer be required to apply for these monies but will receive an annual allocation. The City will be receiving its previous grant request for 2022 of \$120,000.

- Well development is progressing. The bid documents are on the street. The City has an issue that it is currently working through with the USDA and Zions Bank. Because of the language in a previous bond issue (2018 Water/Sewer), the City is required to get Zions permission for any additional debt. The City is working to get clearance from Zions to change this requirement. We are awaiting Zion's review of the new language and bond parameters. The Mayor expects to have this resolved before late December. Recorder Rydalch asked Council to be prepared for additional meetings in November due to the timing of the bidding documents, the need to hold a public hearing for the BANS, and the new bond resolution. Dates are to be determined.
- The Christian Science Monitor visited with himself and City Planner, Stephanie
 Woolstenhulme regarding the moratorium on new water connections. They will make
 Council aware when the article is published.
- The Mayor has a meeting this next week with Sherriff Martinez to discuss the scheduling of an officer for time in Oakley City.

2. Approval of the Consent Calendar.

- a. Invoice Register 9/26/22 thru 10/25/2022
- b. City Council Minutes
- c. Rodeo Contracts
- d. Monthly Financial Report
- e. City Credit Card Policy
- f. Travel Policy
- g. Appointment of Appeals Authority

Councilmember Smart asked to remove item "g" from the consent calendar for further discussion. (Discussion was held in closed session as allowed by law) See end of meeting for formal action.

Councilmember Frazier made a motion to approve the consent calendar as amended. **Councilmember Neff** seconded the motion.

Further Discussion regarding items on consent calendar:

Councilmember Smart asked what the City received for the Wilderness Circuit Rodeo Finals sponsorship. He also stated that going forward this is an item that should be included in the Restaurant Tax Grant application. Recorder Rydalch stated that this can already be considered a justifiable expense for existing restaurant grant monies and applied toward promotion and advertisement of the rodeo. Councilmember Smart expressed a desire to authorize the Rodeo Committee Chair to enter contracts of a certain amount without City Council prior approval. He cited the example of the NFR Convention being the time to secure services for the upcoming rodeo. Contracts will be lost if the committee must wait to enter a contract for City Council

approval. **Councilmember Smart** also wanted it on record that the announcer contracts that are on the consent calendar came about because of the voting and personalities on the rodeo committee. He encouraged the Rodeo Committee to consider creating an executive committee that centralizes the voting rights.

Mayor Woolstenhulme called for a vote. All voted in favor. Amended Consent Calendar Items were approved.

3. Public Hearing Final Plat for North Star Subdivision - Applicant Justin Harding

Planner Woolstenhulme summarized the application for the Council. She described the location of the property and the density that is allowed under the current zoning. The zoning is A-5 and eligible for 5 lots. Lot 1 has a current primary and accessory dwelling existing on the property. The proper permitting for the accessory dwelling is in place. It is on a culinary well and will remain on the well. The waterline that is depicted on the plat is an 8" water main and will complete the loop from Boulderville through the applicant's property to New Lane Road. The water main has been reviewed and approved by the City Engineer. Access to the development will be from New Lane and requires a bridge over the canal to reach the additional lots. Because the subdivision is under 8 lots there is no affordable housing component. The Fire Marshall required a load test on the bridge, and it currently meets the Fire Marshall requirements. The waterline will go under the canal. Plat notes were discussed and specifically the exhaustion of density under current zoning laws, and protections of the City water system. An additional plat note will be added that the HOA and CCR" s is required to be recorded.

Mayor Woolstenhulme opened the Public Hearing.

Larry Leifsen, New Lane Road: Asked about the load test of the bridge (25 ton). Mr. Leifsen stated that a cement truck will not cross the bridge without a higher load test. He feels that snow removal will continue to be a problem just as it was last year from the access off New Lane. He asked about the drainage from the access and is concerned that it will drain to him, particularly if there is an asphalt surface. He also expressed concern about the possibility of Air BnB's being allowed there.

Tod Bowthorpe, North Neighbor of the proposed right of way: Expressed concern regarding the Fire Marshall clearance form. The bridge was a concern as was the turnaround. He wanted to make sure that the application addressed those concerns. He also asked about the absence of the Summit County Board of Health signature block and recommended that it be added. He is concerned about the size of the right of way and the location of the utility easement. Not sure that it is wide enough.

123 Terry Leifsen, New Lane: Expressed concern that she was not receiving notices regarding this 124 application. Planner Woolstenhulme stated that there have been two public hearings and the 125 notice for this hearing was returned to the City in the mail. Planner Woolstenhulme advised 126 Ms. Leifsen to correct her address with the County Assessor's office as this is the database the 127 City uses for addressing public notices. 128 129 Mayor Woolstenhulme closed the public hearing. 130 131 Planner Woolstenhulme addressed questions regarding the width of the access and storm 132 water drainage. 133 134 Councilmember Smart asked about whether the power would be underground and what other 135 utilities would be buried in the access. It was stated that the power is coming from the north of 136 the property and will be buried. In the access it will be the waterline. 137 138 Councilmember Smart asked for clarification on the regulation of Air BnB's. City Legal Counsel 139 stated that state law does not allow for the City to prohibit anything longer than 30 days. 140 Recorder Rydalch stated that the new land use regulations that were adopted last year has 141 regulations that address Air BnB's. 142 143 Councilmember Neff asked for clarification on the load test of the bridge. Planner 144 Woolstenhulme stated that it was tested at 25 tons which is required by the Fire Marshall. It 145 was tested by Mr. Harding's engineer but reviewed by the City Engineer. The City has the 146 documentation of the load test. Any further load test requirements or rehabilitation of the 147 bridge is the responsibility of Mr. Harding. 148 149 Councilmember Neff and Kimber also asked about the letter of concern received by Mr. 150 Millburn. Planner Woolstenhulme stated that all of the concerns raised that he wanted 151 covered under CCR's are covered under City Code regulations. 152 153 General discussion that the snow removal was a "good neighbor" issue and that it is not a new 154 issue related to this application as the access has been in existence for several years. 155 156 Mayor Woolstenhulme called for a motion. 157 158 Councilmember Smart motioned to approve the Final Plat of the North Star Subdivision including the 159 proposed CC&R requirement as recommended by the City Planner in the staff report. Councilmember 160 Neff seconded the motion. All voted in favor. Motion carried. 161 162 4. Public Hearing for Ordinance 2022-02 Oakley Historic Preservation

Councilmember Frazier summarized for the Council the purpose behind the historic

preservation ordinance, the formation of a committee to identify properties that are of

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165 significance to the community's heritage. This ordinance and committee will assist in getting 166 grant monies in the future. 167 Mayor Woolstenhulme opened the Public Hearing. 168 169 No Public Comment Received. 170 171 Mayor Woolstenhulme closed the Public Hearing. 172 173 Councilmember Smart motioned to adopt Ordinance 2022-02 Oakley Historic Preservation. 174 Councilmember Frazier seconded the motion. 175 176 **Roll Call Vote:** 177 **Councilmember Smart** Aye 178 **Councilmember Neff** Aye 179 **Councilmember Kimber** Aye 180 **Councilmember Frazier** Aye 181 **Councilmember Wilmoth** Absent 182 183 Majority voted in the affirmative. Ordinance 2022-02 Adopted. 184 185 5. 2022 Annual Fraud Assessment Report 186 Recorder Rydalch explained that the State of Utah annually requires the Fraud Assessment. 187 Government entities review a series of questions regarding financial separation of duties, 188 policies, processes to determine areas where the entity may be at risk. 189 Recorder Rydalch described the separation of duties for Oakley City. City Treasurer is all monies 190 in, and the Recorder is all monies out for the City. Bank reconciliations, electronic payments, 191 and check authorization all require multiple sets of eyes on the reports as an additional 192 mitigating control measure. 193 194 Further discussion regarding mitigating controls that the city employs because of the small size of the City it is sometimes difficult to maintain separation of duties entirely. 195 196 197 Discussion regarding the actual evaluation and that Oakley City has improved in its risk with the 198 addition of new policies, the credentials of the new mayor, and training. Discussion to perform 199 the fraud assessment in Spring of 2023. Mayor Woolstenhulme asked the City Attorney to draft 200 an ethical statement for City Officials to sign. The City Attorney also suggested that we use his contact as the fraud hotline number which will also improve our fraud risk assessment. 201

Councilmember Kimber also stated that he knows of a service where an entity can hire

accountants, CFO's etc. by the hour for consultation etc.

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Councilmember Frazier motioned to approve the 2022 Annual Fraud Risk Assessment. Councilmember Smart seconded the motion. No further discussion. All voted in favor. Motion carried. 2022 Fraud Risk Assessment Approved.

6. Road Maintenance Expenditures and Additional Appropriation Request

Mayor Woolstenhulme asked Recorder Rydalch to display a report showing Road money expenditures and fund balances. Based on these numbers, administration would like Council to consider additional appropriations of road monies for fiscal 2023. He then turned time over to Recorder Rydalch to present the road money figures.

Recorder Rydalch stated that our anticipated 2022 fund balance for roads is approximately \$202,000. This is the approximate starting balance as of July 1st of 2022. She then reviewed the monies that have been received in our state allocation year to date, approximately \$30,000. She reported that the City will be receiving an additional \$120k from the County in the small city grant monies for roads. She then reviewed the FY 2023 year to date expenditures: the overlay of Cow Alley, 1000 West, and the County chip seal project on Center Street and North Bench Road. Currently the City has exhausted the FY 2023 budget appropriation for this year and is \$39k over budget due to the unanticipated County chip seal project. Discussion as to this miscommunication being a "one-off" happening due to staffing changes at the County. The City would like the Council, based on the expected monies available in the fund balance and committed monies to be received, to consider additional appropriations for the County chip seal project and for shouldering the overlay areas on Pinion, Cow Alley, and 1000 West. If agreeable to Council these appropriations would be finalized with a budget amendment toward the end of fiscal 2023.

Councilmember Neff asked that staff bring estimates for additional road projects back to Council for further consideration before end of fiscal 2023. He also asked for clarification on the County's involvement in the Chip Seal project.

Councilmember Frazier addressed the relationship between the County and the City. Previously, the County would reach out to see if the City wanted to join with them in their annual road projects to benefit from economy of scale etc. Due to a changing of the guard at the County, the chip seal project did not get communicated to the City for budgeting purposes.

Further discussion regarding Roberts Rules of Order, timing of appropriation, and whether to include additional projects next Spring.

Councilmember Frazier motioned to approve the additional shouldering as requested. Councilmember
 Smart seconded the motion. All voted in favor. Motion carried.

7. Noise Ordinance Discussion – 1st Reading

Mayor Woolstenhulme summarized the need to consider a noise ordinance. He expressed that this may assist the City with issues arising from the rentals of our facilities. He asked the City Attorney to present the draft.

Atty. Patterson stated that this draft is based upon an ordinance for Salt Lake County. He stated that one problem with noise ordinances is that they often reference "unreasonable" noise but defining unreasonable is subjective. To be effective an effective ordinance the City needs to consider how they want to define "unreasonable." He reviewed definitions from the ordinance. He discussed that measurement of the sound is not at the source but where the person is receiving the sound. He reviewed the parameters of the ordinance, daytime vs. nighttime hours, allowed decibel levels, stationary sources of sound and how to address the difference. He described decibel levels and that as they increase it the noise increases exponentially. He reviewed exceptions to the ordinance, emergency services, HVAC, fireworks, City events, snow removal, construction, etc.

Councilmember Neff asked to include farm equipment and operation to the exceptions list.

Discussion that this is a "right to farm" community.

Mayor Woolstenhulme asked for additions or changes that can be incorporated for the next reading.

Additional discussion regarding daytime/nighttime hours and how to define. More discussion regarding City Rentals. If City allows an event to rent the facility it becomes a City-approved event and is exempt from the noise ordinance. However, it can be included in the rental contract what the allowed decibel level would be for the City-approved event. Discussion around determining reasonable decibel levels modifying hours to make allowances on weekends, and how to measure.

Attorney Patterson recommends getting a formal decibel reading equipment for enforcement purposes. He also recommends getting base ambient decibel readings prior to adoption of the ordinance.

Councilmember Kimber suggested that we get decibel readings at the Rodeo and post these readings on our website so patrons with small babies will know before hand and can make accommodations.

Mayor Woolstenhulme asked the attorney to make changes based upon the discussion.

Brief discussion regarding enforcement responsibilities.

8. Water Plant Discussion

Mayor Woolstenhulme informed council that he has been approached by an interested party regarding the bottling plant. He asked the Council whether they would like to entertain a conversation.

Councilmember Smart indicated that he would like to have a conversation.

Councilmember Neff asked if Public Works is need of a building. Mayor Woolstenhulme stated that they could get by with what they are currently using but that it is not ideal. Prior to being approached he had directed Public Works to clean up the building and prepare for their use.

Councilmember Neff expressed apprehension as it has not been a historically worthwhile investment for the City to be involved in the bottling business.

Councilmember Kimber voiced concern that the public works staff needs a better facility. He read in a statement he received from Public Works Director Kendell Staples regarding the need for the building as a public works facility. Not interested in bottling company.

Councilmember Frazier is not interested in further discussion regarding bottling.

Councilmember Neff more inclined to allow public works to take over the building.

Mayor Woolstenhulme concluded there is no interest at this time and will communicate Council's sentiments to the inquiring party.

9. Committee Assignment Review

Mayor Woolstenhulme directed the Council's attention to the Committee Assignments and spoke to the change in assignments after Councilmember Wilmoth was reassigned to the Rodeo Committee. The Mayor moved Councilmember Smart to the Land Use and Planning with Councilmember Neff. Mayor Woolstenhulme reviewed the current councilmember assignments and asked the Council if there were any other changes they would like to recommend.

Councilmember Neff volunteered to be assigned to City Ordinance review with Councilmember Frazier as there was only one member assigned. **Mayor Woolstenhulme** stated that he would like this to be a priority as there are outdated ordinances still on the books. He pointed out that the City is currently violating our own ordinance regarding Alcohol on City property by allowing alcohol for rental events.

It was noted that **Councilmember Frazier** was the only one assigned to the Emergency Preparedness. **Councilmember Kimber** volunteered to sit on the committee as well.

Councilmembers Kimber and Wilmoth are currently assigned to infrastructure. Councilmember Kimber commended Councilmember Frazier's past efforts and suggested that the Mayor consider placing Councilmember Frazier back on infrastructure because of his experience.

Councilmember Frazier agreed to assist with infrastructure as needed and act as a liaison with the County.

Councilmember Smart volunteered to help with the 4th of July Celebration. As part of the broader discussion around the Celebration, **Councilmember Smart** would like the Council to consider a payment of \$1,000 to the people that head up the concessions effort each year. It was discussed that **Recorder Rydalch** will bring net income figures from concessions to a future City Council meeting for further discussion and consideration.

Councilmember Kimber volunteered to join **Councilmember Frazier** on the heritage and beautification committee.

Upon completion of the review, **Councilmember Kimber** asked the Mayor what the Councilmember's roles are within these areas of responsibility. **The Mayor** views the areas of responsibility as an avenue to involve community members in the forms of committees that are then overseen or chaired by councilmembers. These committees are subcommittees of the City Council. He encouraged the council to involve the community. He referenced the list of volunteers that expressed interest at the open house held earlier this year. **The Mayor** advised the Council to communicate with the Recorder if more than two City Councilmembers will be present at any subcommittee activity or meeting to allow for proper noticing.

Councilmember Kimber asked for the level of involvement the Mayor wanted to have in the Business and Economic Development Committee. Councilmember Kimber expressed a need for clarification. The Mayor stated that for this committee he would like to have more oversight. He has reached out to some individuals already. Councilmembers Kimber and Smart will be submitting additional names for approval.

a. Renewable Energy Update - Councilmember Frazier

10. Councilmember Reports:

Councilmember Frazier reviewed the timeline for the program. Items that will be coming soon for Council consideration are the utility agreement and an ordinance for adoption. Adoption of the ordinance will commit the City to participation. The program application has four parts, the determination of the base rate for those users that participate in the program (yet to be published), the ordinance, Utility Agreement, and a low-income plan for community members. Every community is required to have a low-income plan. Emily Quinton, the County Sustainability Manager, has offered to help with our program. Council agrees that the City accept her offer. Summary of the benchmarks to qualify for the low-income plan were reviewed. Councilmember Frazier reminded the council that participating in the program means that customers in the

municipality automatically are enrolled in the program and if they wish not to participate, they will need to "opt-out." There is significant noticing, and educational requirements prior to the program going into effect. Customer's can opt out at any time, however if a community elects not to participate in the program, it's residents will not have the option of participating.

Councilmember Kimber asked what the benefits are to being in this program.

Councilmember Frazier stated that currently, if a customer wants to do renewable energy, the customer must make all the arrangements. They must secure a vendor for the energy (ex: solar), the related equipment, install and make modifications to their property to secure the renewable source. This program allows customers to participate in renewable energy without the significant accommodation. The communities that optin will enjoy economies of scale. Councilmember Kimber stated that this is an item that needs public input. It was discussed that noticing is required – 2 mailings per customer and noticing for a public hearing regarding the ordinance.

b. City Appreciation 2023 – Recommendation to come in future Council meeting. City Appreciation 2022 - First Friday in December. The boutique has moved to Kamas which is requiring a re-address for the City Appreciation/Christmas Lighting Celebration. Discussion regarding Santa visit, hayrides and possible food trucks for the Christmas Celebration. Recorder Rydalch pointed out that a City subsidized food-truck could get expensive as this event last year attracted several families and patrons that were from the larger Kamas Valley. She reviewed the budget for the appreciation event is \$2,500. Discussion about volunteers and how to best reach them. Mayor Woolstenhulme stated that he does not mind spending money to have the large tree lit for Christmas. It has historically been an icon of the City. He will pursue getting this accomplished. Councilmember Kimber believes the city should do both, a Christmas activity and a summer event. He likes the idea of serving dinner to the public and having the interaction. Food Trucks limit that interaction. Based upon discussion it was decided that a recommendation would be brought to Council by the "Activities Committee" to the next City Council meeting.

c. Request to Re-Address: Rodeo Ticket Pricing

Councilmember Smart motioned to open the 2023 Rodeo Ticket Pricing for reconsideration. **Councilmember Kimber** seconded the motion. **All voted in favor of reconsideration**.

Councilmember Smart referred to an email sent by the Rodeo Secretary, Karylyn Bliss, regarding ticketing options for 2023 and stated that he liked several of her ideas. He likes the local presale idea. He would like to discuss a graduated ticket pricing approach.

Councilmember Kimber reached out to the Rodeo Chair as well as other members of the Rodeo Committee and all communicated, they are in favor of graduated ticket pricing but would prefer that city wait until the North bleachers have been replaced.

Councilmember Neff likes the simplicity of the one ticket price. He is partial to a local

Councilmember Neff likes the simplicity of the one ticket price. He is partial to a local pre-sale that benefits Oakley residents and believes it is a nice concession to locals and could offset local discomfort with the raised ticket price. He thinks it is difficult to determine where the best seats are as there are so many differing opinions.

Councilmember Frazier is in favor of the one ticket price but with an allowance for a local only discount option or presale.

Councilmember Kimber wants to communicate with the public about why the ticket price is increasing and believes that by doing so this will alleviate some of the displeasure regarding the ticket price especially among locals.

Mayor Woolstenhulme is recommending that we stay with the \$30 ticket price as decided in the previous meeting but add a local only rate of \$25 with a presale period. With the discount for locals and the ticketing fee now being included in the price of the ticket, locals are paying what they were paying last year. He does not believe that much needs to be done to publicize the reasoning behind the ticket price increase.

Councilmember Smart wants to consider offering the same locals only discount to anyone in the valley that volunteered at the celebration. Recorder Rydalch mentioned that at this point it is difficult to manage for this year as city staff does not have the volunteer lists of who participated. Discussion that these records need to be provided to the City in the future. Further discussion of how to define local only benefit. Decided that it was to be official city limits.

Councilmember Frazier motioned to keep the 2023 rodeo ticket price at \$30 per ticket but to add an in-person presale event for locals as defined by Oakley City Municipal boundaries at \$25 per ticket. **Councilmember Smart** seconded the motion. **All voted in favor. Motion Carried.**

d. Other Councilmember Reports:

Councilmember Smart asked Council for approval to submit RAP Tax applications for project monies to assist the City with the Victor trail easement for the Weber River Corridor Trail. This is a significant section of the trail that will provide larger connectivity. In addition, he would like to include in the application, funds to purchase materials for the Weber River Alteration project for the River Bend conservation area. Both projects are part of the broader Weber River Corridor Trail. Councilmember Smart discussed fencing, bridgework, and a service road for these areas. He will break the

441 application into two parts. No objection noted to the application proposal. Consensus 442 from Council was to proceed with application as presented. 443 444 Councilmember Kimber asked that now that the Weber Wild staging area is being 445 remedied, could Public Works re-install the street sign. Councilmember Smart also 446 asked about replacing the STOP sign at the intersection of New lane and Boulderville 447 Road. Recorder Rydalch stated that she would get with Public Works on these items. 448 449 450 11. In accordance with the Utah State Code Annotated: The Oakley City Council may elect to enter 451 a closed session to discuss the purchase, exchange, or lease of real property and to discuss the 452 character, professional competence, or physical or mental health of an individual UCA 52-4-205. 453 454 455 Councilmember Frazier motioned that the City Council move into closed session for the purposes cited 456 on the agenda. Councilmember Neff seconded the motion. 457 458 **Councilmember Frazier** Aye 459 **Councilmember Kimber** Ave 460 **Councilmember Neff** Aye 461 **Councilmember Smart** Aye 462 Councilmember Wilmoth **Absent** 463 464 9:44 PM The Oakley City Council went into Closed Session 465 11:03 PM The Oakley City Council moved back into Open Session 466 467 Revisit item "g" from the Consent Calendar – Appointment of Appeals Authority 468 Councilmember Frazier motioned to appoint Doug Clyde as the Appeal Authority for Oakley City. Councilmember Kimber seconded the motion. All voted in favor. Appointment Approved. 469 470 471 12. Use of City Property for Diner Expansion 472 473 Councilmember Neff motioned to approve Letter of Use Agreement No.1 with Deere Meadows 474 Enterprises LLC for the 0.16 acres as defined in the agreement. Councilmember Smart seconded the motion. No further discussion. All voted in favor. Agreement No. 1 approved. 475 476 Councilmember Frazier motioned to approve the Letter of Use Agreement No. 2 with Deere Meadows 477 478 Enterprises LLC for the 1.16 acres as defined in the agreement. Councilmember Smart seconded the 479 motion. No further discussion. All voted in favor. Agreement No. 2 approved. 480 481 Councilmember Kimber motioned for a formal statement that states "The Oakley City Council is in favor 482 of working with Deer Meadow Enterprises LLC on the development of the City owned property on the

483	north side of Center Street. Councilmember Smart seconded the motion. No Further discussion. All
484	voted in the affirmative of the formal statement.
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486	13. Meeting Adjourned.
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489	Approval is to form this day of
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492	Tookenheer sun all
493	Zane Woolstenhulme, Mayor Amy Rydalch, City Recorder